





City of Gainesville Streetcar Conceptual Study PTAC Meeting *#* 2 – September 25, 2013



# Project Scope/ Schedule

#### **Project Goals**









#### **Project Schedule**

Cainaavilla Straataar Study, Project Schedula	2013					2014	
Gamesville Greetcal Gludy. Project Schedule		August	September	October	November	December	January
Task 1.0: Project Conceptualization							
1.0 Assessment of Recent Planning Efforts		<b>X</b>				22	0
1.2 - Case Study Research			<b>~</b>				
Task 2.0: Identify Initial Streetcar Corridors							
2.0 - Identify Initial Streetcar Corridors		\$		27			
Task 3.0: Assess Major Utility and Engineering Impacts							
3.0 - Assess Major Utility and Engineering Impacts (Tasks 3.1-3.2)			X	2.F			l.Y
Task 4: Assess Traffic, Land Use, and Parking Impacts	n n						
4.1 - Assess Traffic, Land Use, and Parking Impacts			$\mathbf{x}$				
Task 5.0: Estimate Streetcar Ridership	č. – K			4			
5.0 - Estimate Streetcar Ridership				X			
Task 6.0: Economic Assessment of Downtown Transit Investment							
6.0 - Economic Assessment of Downtown Transit Investment							
Task 7.0: Assess Potential Streetcar Technologies				4			
7.0 - Assess Potential Streetcar Technologies							
Task 8.0 - Develop Streetcar Operating Plan							
8.0 - Develop Streetcar Operating Plan					X		
Task 9.0 - Develop Capital and Operating Cost Estimates							8 6
9.0 - Develop Capital and Operating Cost Estimates					X		
Task 10.0 - Develop Potential Funding Structure and Financing Options							
10.0 - Develop Potential Funding Structure and Financing Options							
Task 11.0 - Prepare Draft and Final Concept Study Report							
11.1 - Draft Report						<u>x</u>	
11.2 - Final Report						- 5	<b>(</b>
Task 12.0 - Public Meetings/Hearings							
12.1 - PTC Meetings							
12.2 - City Commission Presentation							

#### **Major Project Milestones**

• Identification of Initial Study Corridors

- Completion of Initial Analysis / Identification of Preferred Corridor
- Detailed Analysis of Preferred Corridor
- Summary Report of Analysis / Next Steps
- Presentation to City Commission

#### Today's Agenda

Review of Case Study Information

- Summary of Preliminary Screening Analysis
- Identification of Preferred Alignment
- Discussion on Preferred Alignment
- Next Steps Discussion

# **Case Studies**

#### Case Studies - Background & Intent

- Recognize unique Florida context
- Contain unique perspectives/characteristics
- Proximate to colleges and universities
- Variety of sizes City & Metro Area

#### **Selected Case Studies**

- Tampa, FL
- Ft. Lauderdale, FL
- Portland, OR
- Tucson, AZ
- Little Rock, AR



#### Tampa – The Basics



#### Ridership:

2011	431,425
2010	501,959
2009	505,703
2008	484,711
2007	562,320



#### Tampa – Key Stats & Features

- Longest-running of new generation of streetcar systems in Florida (2003)
- Current Annual Operating Cost \$1,980,000 (2014)
- Current Frequency 20 minutes
- Operated by a non-profit corporation instead of the local transit agency
- Connects important urban neighborhoods adjacent to Downtown Tampa
- Uses heritage replica technology Birney

#### Tampa – Challenges

- Ridership has been largely flat in recent years
- On-going funding issues endowment, special assessment, contributions from government/ quasi-governmental agencies
- Operating hours (no morning commutes)
- CSX insurance requirements
- Rubber-tire trolley & streetcar connections

### Tampa – Economic Development

Connects Activity Centers:

- Florida Aquarium
- Multiple hotels
- Three cruise ship terminals
- Two major urban retail centers, Centro Ybor and Channelside
- Tampa Convention Center
- Tampa Bay History Center
- USF Center for Advanced Medical Simulation (CAMLS)
- Tampa Bay Times Forum
- Historic 7th Avenue in Ybor City

More than \$1 billion in private development in Streetcar's Special Assessment District (since 2002)



#### Ft. Lauderdale – The Basics



#### Ridership (projected):

Component Streetcar Market	Streetcar Ridership (Daily)			
	Low	Medium	High	
Market 1: Trips to/from outside CBD	967	1,064	1,258	
Market 2: Intra-CBD Trips	1,029	1,103	1,179	
Market 3: Special Venues Events (daily equivalent)	203	240	330	
TOTAL (equivalent daily riders)	2,199	2,407	2,766	



#### Ft. Lauderdale – Stats & Key Features

- Newest fully-funded system in Florida
- Estimated capital cost (1.42-mile segment) \$83.2 Million
- Estimated annual operating cost \$2.1 Million
- Modern vehicles for its rolling stock w/battery capability
- Connections to multimodal system
- Capital/operating costs are being covered by a mix of state, federal, local government (city and county), and special assessment funding
- Operated by Broward County Transit (BCT)
- Includes connection to major institutional use (Broward General Medical Center)

#### Ft. Lauderdale – Challenges

- Capital and operating costs needed to complete remainder of initial 2.7-mile system (Phase 1a & 1b)
- Requires modern car with off-line battery operation
- Operations will require coordination between County and Regional Transit Authorities (SFRTA & BCT)
- Timing of FEC connection unknown

#### Ft. Lauderdale – Economic Development

- Strong land use policies are driving urban development
- Planned route includes over 15,000 residential units (with densities up to 150 dwelling units per acre) and 5 million sq ft of commercial development
- Cumulative new tax revenue over the next 15 years of between \$498,401,944 and \$535,053,826



#### Portland – The Basics



#### Ridership:

2012	3,712,762
2011	3,963,368
2010	3,914,722
2009	4,038,920
2008	3,550,316
2007	2,964,576



#### Portland – Key Stats & Features

- Connects Downtown to adjacent urban neighborhoods
- System operates in mixed-traffic 7.35 Miles
- System capital cost
  - $\circ$  Phase 1 \$56.9 Million
  - Phase 2 \$16.0 Million
  - Phase 3 \$14.45 Million
  - Phase 4 \$15.8 Million
  - o Phase 5 \$148.27 Million
- System annual operating cost \$8.2 Million

#### Portland – Key Stats & Features

- Serves Portland State University (29,524 students)
  - Contributed to initial capital expenditures
- Serves Oregon Health & Science University (4,405 students)
- System connects to several other important institutional uses
- Operated by the City of Portland instead of the transit agency
- Has encouraged significant urban redevelopment within its service area
- Shallow slab construction wherever possible
- System uses modern cars Inkeon & United Streetcars

## Portland – Economic Development

Since 1997 within 2 blocks of alignment:

- \$3.5 billion has been invested
- 10,212 new housing units and 5.4 million sq ft of office, institutional, retail and hotel construction have been constructed
- 55% of all CBD development has occurred within 1-block of the streetcar and properties located closest to the streetcar line more closely approach the zoned density potential than properties situated farther away
- Developers are building new residential buildings with significantly lower parking ratios than anywhere else in the region



#### Tucson – The Basics



The current ridership estimate is 3,600 boardings per weekday.



#### Tucson – Key Stats & Features

- System is funded and currently under construction – 3.9 miles
- Capital cost \$196 million
- Operating cost \$5.2 million (est.)
- Connects to major cultural/institutional uses and vacant land
- Serves the University of Arizona (38,057 students)

#### Tucson – Economic Development

In the last two years:

- 50 new restaurants, bars, and cafes
- 1,500 new student housing apartments
- 58 retail businesses
- New headquarter for UniSource Energy (400+ employees)
- Providence Service Corporation

Increase in property near the transit line from 2% to 30%. Specifically, for each of 3,800 properties within 1,500 feet of the alignment, an average property will increase by \$9,200 by 2015.



#### Little Rock – The Basics



#### Ridership:

2011	136,380
2010	107,088
2009	119,758
2008	134,204
2007	154,644



#### Little Rock – Key Stats & Features

- Designed for economic development
- System capital cost \$28 Million (Phase I & II)
- System annual operating cost \$960,000
- Connects major institutional uses within the Downtown area (including the Clinton Presidential Library)
- The operating costs are completely covered by the local governments that it serves (Little Rock and North Little Rock)
- The system uses heritage replica streetcars Birney
- Has stimulated significant urban redevelopment within the area it serves

## Little Rock – Economic Development

Within 4 blocks of alignment (2000-2010):

- 1,084 new residential units
- \$883 million in new capital investment (new construction & rehabilitations)
- 56% increase in residential property value
- 44% increase in retail property value
- 21% population growth



#### **Case Study Takeaways**

- Importance of Balancing economic development and transit success
- Choosing the right route initial impact and long-term return on investment
- Seamless integration of all transit services
- Operating costs require long term commitment from partners

#### **Case Study Takeaways**

- Rolling stock choices are evolving replica, modern, battery/wireless
- Variety of operational approaches
- Land use/urban design emphasis
- Institutional benefits of streetcar transit (PSU, OHSU)
- Continued system investment important to success (expansions, etc.)

#### Case Studies – Next Steps

- Draft Case Study Report under internal review
- Following RTS review, report will be distributed to PTAC for review
- Inclusion in draft/final report

# Preliminary Screen Analysis

#### All Potential Routes- PTAC 1



#### **Refined Routes**



### **Preliminary Screen**

- Remaining alignments into segments
- Developed/analyzed variety of criteria
- Analyzed/scored criteria for all segments
- Developed preferred alignment based on results

#### Preliminary Screen – Route Segments



### **Building to Land Value Ratio**

- A ratio of building values over land values
- The higher the ratio, the less propensity for redevelopment

Building to Land Value Ratio (BLVR) - Scoring by Segment										
Segment Number	Total Building Value of all Parcels Within Buffer	Total Land Value of all Parcels Within Buffer	BLVR	Scoring						
1	\$0	\$13,469,600	0.00	1						
2	\$13,924,800	\$17,967,100	0.78	5						
3	\$20,552,500	\$7,208,000	2.85	1						
4	\$0	\$15,869,600	0.00	1						
5	\$20,864,200	\$11,333,300	1.84	3						
6	\$26,420,100	\$16,189,900	1.63	3						
7	\$0	\$4,603,200	0.00	1						
8	\$96,544,700	\$36,698,000	2.63	1						
9	\$9,477,700	\$8,980,700	1.06	3						
10	\$9,249,000	\$13,061,900	0.71	5						
11	\$42,606,800	\$20,617,100	2.07	3						
12	\$24,912,100	\$7,971,900	3.12	1						
13	\$19,247,600	\$7,527,200	2.56	1						
14	\$56,026,200	\$9,949,400	5.63	1						
15	\$45,923,100	\$15,639,600	2.94	1						
16	\$5,633,300	\$7,639,100	0.74	5						

\* For these segments, the buffer only captured properties within the University of Florida, which does not report building value.

# Volume/Capacity Ratio

- Ratio of projected volume over roadway capacity
- The higher the ratio, the more congested the roadway segment

Max Volume/Capacity Ratio By Segment							
Segment Number	Max V/C Ratio - 2007	Max V/C Ratio - 2035	Max V/C Ratio - 2022	Points			
1	1.20	1.39	1.30	1			
2	1.22	1.36	1.30	1			
3	0.61	0.89	0.76	5			
4	1.01	1.38	1.21	1			
5	0.90	1.31	1.12	1			
6	0.67	0.91	0.80	3			
7	0.88	1.14	1.02	3			
8	1.28	1.53	1.42	1			
9	0.74	1.05	0.91	3			
10	0.78	1.00	0.90	3			
11	0.86	1.05	0.96	3			
12	1.35	1.03	1.18	1			
13	1.09	1.02	1.05	1			
14	0.83	0.94	0.89	3			
15	0.32	0.76	0.56	5			
16	0.95	1.04	1.00	3			

# **Population Density**

- Project population density for each segment
- Higher density is more supportive of transit

Population Density - Scoring by Segment							
Segment	Population Density 2007 (acre)	Population Density 2035 (acre)	Population Density 2022 (acre)	Points			
1	15.33	15.33	15.33	3			
2	26.80	26.80	26.80	5			
3	25.01	25.40	25.22	5			
4	16.65	16.65	16.65	3			
5	24.55	24.55	24.55	5			
6	25.29	25.65	25.48	5			
7	13.56	13.56	13.56	1			
8	13.06	18.46	15.95	3			
9	17.08	17.08	17.08	3			
10	28.78	29.16	28.98	5			
11	12.30	14.99	13.74	1			
12	3.67	3.69	3.68	1			
13	1.72	1.72	1.72	1			
14	5.61	5.65	5.63	1			
15	2.97	3.02	3.00	1			
16	1.66	1.71	1.69	1			

# **Employment Density**

- Project employment density for each segment
- Higher density is more supportive of transit

Employment Density - Scoring by Segment								
Segment	Employment Density 2007 (acre)	Employment Density 2035 (acre)	Employment Density 2022 (acre)	Points				
1	39.80	41.71	40.83	3				
2	19.97	21.93	21.02	1				
3	9.92	11.21	10.61	1				
4	54.47	56.66	55.64	5				
5	12.91	15.21	14.14	1				
6	15.84	16.75	16.33	1				
7	64.37	66.24	65.37	5				
8	48.77	53.09	51.08	5				
9	52.92	54.79	53.92	5				
10	16.12	17.81	17.02	1				
11	11.95	13.20	12.62	1				
12	28.01	29.81	28.98	3				
13	8.17	8.85	8.54	1				
14	26.49	28.89	27.77	3				
15	7.73	8.72	8.26	1				
16	4.51	5.11	4.83	1				

## **Right of Way Assessment**

- Assumed standard crosssection for dedicated streetcar lane
- Assessed each segment for appropriate ROW
- Scoring gives preference to segments that may minimize acquisitions

Right-Of-Way Assessment and Scoring by Segment							
Segment	Total Segment Total Length with Length (feet) ROW > 70'		% of Segment with ROW > 70	Scoring			
1	1161.60	1161.60	100.00%	5			
2	2059.20	1453.58	70.59%	3			
3	633.60	0.00	0.00%	1			
4	1320.00	1320.00	100.00%	5			
5	1267.20	0.00	0.00%	1			
6	1267.20	0.00	0.00%	1			
7	422.40	422.40	100.00%	5			
8	6072.00	3916.07	64.49%	3			
9	2006.40	0.00	0.00%	1			
10	686.40	0.00	0.00%	1			
11	3168.00	168.08	5.31%	1			
12	686.40	686.40	100.00%	5			
13	1372.80	1372.80	100.00%	5			
14	844.80	0.00	0.00%	1			
15	1848.00	1848.00	100.00%	5			
16	897.60	897.60	100.00%	5			

#### Study Area Roundabouts



#### Proposed

- E SW 6<sup>th</sup> St./SW 4<sup>th</sup> Ave.
- F SE 4<sup>th</sup> St./SE Depot Ave.
- G SW Main St./SW Depot Ave.
- H SW 6<sup>th</sup> St./SW Depot Ave.
- I SW 11<sup>th</sup> St./SW Depot Ave.

#### Constructed

 $\begin{array}{l} A-SW\ 2^{nd}\ Ave./SW\ 12^{th}\ St.\\ B-SW\ 2^{nd}\ Ave./SW\ 10^{th}\ St.\\ C-SW\ 2^{nd}\ Ave./SW\ 6^{th}\ St.\\ D-SE\ 4^{th}\ St./SE\ Depot\ Ave. \end{array}$ 



#### **Existing On-Street Parking**



#### **Utilities Assessment**



"Immediate Areas of Concern"

"Potential Fatal Flaws"



# **Cumulative Scoring Analysis**



Cumulative Points Summary by Segment

Segment	Total Scores by Segment						
1	26	5	22	9	26	13	22
2	28	6	22	10	30	14	20
3	22	7	30	11	20	15	24
4	28	8	20	12	26	16	24

#### "Heat" Map



Cumulative Points Summary by Segment

Segment	Total Scores by Segment						
1	26	5	22	9	26	13	22
2	28	6	22	10	30	14	20
3	22	7	30	11	20	15	24
4	28	8	20	12	26	16	24

#### **Conceptual Preferred Alternative**



Segment 1 – Main Alignment (1.73 miles) -	
Segment 2 – Potential Link to RTS (.21 miles) -	
Potential Alt SW 4 <sup>th</sup> Ave. (1.79 miles) -	

#### **Next Steps**

#### **Economic Analysis**

#### **Ridership Estimates**

#### Present Findings at PTAC #3 - Early November 2013





# **Questions?**